H-3532.2	

HOUSE BILL 2863

State of Washington 2002 Regular Session 57th Legislature

By Representatives Chase, Linville, Conway and Edwards Read first time 01/30/2002. Referred to Committee on Health Care.

- 1 AN ACT Relating to state payment for long-term care services; 2 amending RCW 74.39A.005, 74.39A.009, 74.39A.030, and 74.46.190; adding 3 a new section to chapter 82.01 RCW; adding a new section to chapter 4 74.39A RCW; creating a new section; providing a contingent effective date; and providing for submission of this act to a vote of the people. 5
- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON: 6
- 7 Sec. 1. RCW 74.39A.005 and 2000 c 121 s 9 are each amended to read as follows: 8
- 9 The legislature finds that the aging of the population and advanced 10 medical technology have resulted in a growing number of persons who require assistance. The primary resource for long-term care continues 11 12 to be family and friends. However, these traditional caregivers are 13 increasingly employed outside the home. There is a growing demand for 14 improvement and expansion of home and community-based long-term care 15 services to support and complement the services provided by these
- 16 informal caregivers.
- 17 The legislature further finds that the public interest would best 18 be served by a broad array of long-term care services that support

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1 persons who need such services at home or in the community whenever 2 practicable and that promote individual autonomy, dignity, and choice.

The legislature finds that as other long-term care options become more available, the relative need for nursing home beds is likely to decline. The legislature recognizes, however, that nursing home care will continue to be a critical part of the state's long-term care options, and that such services should promote individual dignity, autonomy, and a homelike environment.

The legislature finds that many recipients of in-home services are vulnerable and their health and well-being are dependent on their caregivers. The quality, skills, and knowledge of their caregivers are often the key to good care. The legislature finds that the need for well-trained caregivers is growing as the state's population ages and clients' needs increase. The legislature intends that current training standards be enhanced.

The legislature finds that quality care cannot be assured by state mandates alone. Sufficient resources must be dedicated to long-term care services to facilitate competitive salaries that will attract and retain quality caregivers. The legislature recognizes that past failure to provide such resources has contributed to caregiver recruitment and retention problems in all long-term care settings. These problems can only degrade the continuity and quality of care for those persons dependent upon such care.

The legislature finds that state government has assumed the responsibility of purchasing long-term care services for a large proportion of those receiving such services. The legislature further finds that to ensure that state government's expectations concerning the quality of long-term care services are met, its payments for those services should be fair and reasonable and adequately compensate the current costs incurred in providing those services.

- **Sec. 2.** RCW 74.39A.009 and 1997 c 392 s 103 are each amended to 32 read as follows:
- Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.
- 35 (1) "Adult family home" means a home licensed under chapter 70.128 36 RCW.

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- 1 (2) "Adult residential care <u>services</u>" means services provided by a 2 boarding home that is licensed under chapter 18.20 RCW and that has a 3 contract with the department under RCW 74.39A.020.
- 4 (3) "Assisted living services" means services provided by a 5 boarding home that has a contract with the department under RCW 6 74.39A.010 and the resident is housed in a private apartment-like unit.
- 7 (4) "Boarding home" means a facility licensed under chapter 18.20 8 RCW.
- 9 (5) "Cost-effective care" means care provided, in conformity with applicable laws, rules, regulations, and expectations of the state and 10 federal governments, in a setting of an individual's choice that is 11 12 necessary to promote the ((most appropriate)) highest practicable level 13 of physical, mental, and psychosocial well-being consistent with client 14 choice, in an environment that is appropriate to the care and safety 15 needs of the individual, and such care cannot be provided at a lower 16 cost in any other setting. But this in no way precludes an individual 17 from choosing a different residential setting to achieve his or her desired quality of life. 18
- 19 (6) "Department" means the department of social and health 20 services.

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- (7) "Enhanced adult residential care <u>services</u>" means services provided by a boarding home that is licensed under chapter 18.20 RCW and that has a contract with the department under RCW 74.39A.010.
- 24 (8) "Functionally disabled person" is synonymous with chronic 25 functionally disabled and means a person who because of a recognized 26 chronic physical or mental condition or disease, including chemical 27 dependency, is impaired to the extent of being dependent upon others for direct care, support, supervision, or monitoring to perform 28 29 activities of daily living. "Activities of daily living", in this 30 context, means self-care abilities related to personal care such as 31 bathing, eating, using the toilet, dressing, and transfer. Instrumental activities of daily living may also be used to assess a 32 person's functional abilities as they are related to the mental 33 34 capacity to perform activities in the home and the community such as 35 cooking, shopping, house cleaning, doing laundry, working, and managing personal finances. 36
- 37 (9) "Home and community services" means adult family homes, in-home 38 services, <u>adult day services</u>, and other services administered or 39 provided by contract by the department directly or through contract

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- 1 with area agencies on aging or similar services provided by facilities 2 and agencies licensed by the department.
- 3 (10) "Long-term care" is synonymous with chronic care and means 4 care and supports delivered indefinitely, intermittently, or over a 5 sustained time to persons of any age disabled by chronic mental or physical illness, disease, chemical dependency, or a medical condition 6 7 that is permanent, not reversible or curable, or is long-lasting and 8 severely limits their mental or physical capacity for self-care. 9 use of this definition is not intended to expand the scope of services, 10 care, or assistance by any individuals, groups, residential care settings, or professions unless otherwise expressed by law. 11
- 12 (11) "Nursing home" means a facility licensed under chapter 18.51 13 RCW.
- 14 (12) "Nursing home services" means services provided by a nursing
 15 home that has a contract with the department under chapter 74.46 RCW.
 16 (13) "Secretary" means the secretary of social and health services.
 17 ((13)) (14) "Tribally licensed boarding home" means a boarding
- 17 (((13))) <u>(14)</u> "Tribally licensed boarding home" means a boarding 18 home licensed by a federally recognized Indian tribe which home 19 provides services similar to boarding homes licensed under chapter 20 18.20 RCW.
- Sec. 3. RCW 74.39A.030 and 2002 c 3 s 10 (Initiative Measure No. 22 775) are each amended to read as follows:
- (1) To the extent of available funding, the department shall expand cost-effective options for home and community services for consumers for whom the state participates in the cost of their care.
- (2) In expanding home and community services, the department shall: 26 27 (a) Take full advantage of federal funding available under Title XVIII and Title XIX of the federal social security act, including home 28 29 health, adult day ((care)) services, waiver options, and state plan 30 services; and (b) be authorized to use funds available under its community options program entry system waiver granted under section 31 1915(c) of the federal social security act to expand the availability 32 33 of in-home, adult residential care, adult family homes, enhanced adult 34 residential care, and assisted living services. By June 30, 1997, the department shall undertake to reduce the nursing home medicaid census 35 36 by at least one thousand six hundred by assisting individuals who would otherwise require nursing facility services to obtain services of their 37 choice, including assisted living services, enhanced adult residential 38

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care, and other home and community services. If a resident, or his or her legal representative, objects to a discharge decision initiated by the department, the resident shall not be discharged if the resident has been assessed and determined to require nursing facility services. In contracting with nursing homes and boarding homes for enhanced adult residential care placements, the department shall not require, by

contract or through other means, structural modifications to existing

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building construction.

9 (3)(a) The department shall by rule establish payment rates for 10 home and community services ((that)), adult and enhanced adult residential care services, assisted living services, and nursing home services, that are fair and reasonable and adequately pay for current costs incurred to support the provision of cost-effective care and services. In the event of any conflict between any such rule and a collective bargaining agreement entered into under RCW 74.39A.270 and

74.39A.300, the collective bargaining agreement prevails.

- 17 (b) The department may authorize an enhanced adult residential care 18 rate for nursing homes that temporarily or permanently convert their 19 bed use for the purpose of providing enhanced adult residential care 20 under chapter 70.38 RCW, when the department determines that payment of an enhanced rate is cost-effective and necessary to foster expansion of 21 contracted enhanced adult residential care services. As an incentive 22 23 for nursing homes to permanently convert a portion of its nursing home 24 bed capacity for the purpose of providing enhanced adult residential 25 care, the department may authorize a supplemental add-on to the 26 enhanced adult residential care rate.
 - (c) The department may authorize a supplemental assisted living services rate for up to four years for facilities that convert from nursing home use and do not retain rights to the converted nursing home beds under chapter 70.38 RCW, if the department determines that payment of a supplemental rate is cost-effective and necessary to foster expansion of contracted assisted living services.
- 33 **Sec. 4.** RCW 74.46.190 and 1998 c 322 s 11 are each amended to read as follows:
 - (1) The substance of a transaction will prevail over its form.
- 36 (2) All documented costs which are ordinary, necessary, related to 37 care of medical care recipients, and not expressly unallowable under 38 this chapter ((or department rule)), are to be allowable and will be

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- 1 <u>fully reimbursed by the department</u>. Costs of providing therapy care
- 2 are allowable, subject to any applicable limit contained in this
- 3 chapter, provided documentation establishes the costs were incurred for
- 4 medical care recipients and other sources of payment to which
- 5 recipients may be legally entitled, such as private insurance or
- 6 medicare, were first fully utilized.
- 7 (3) The payment for property usage is to be independent of
- 8 ownership structure and financing arrangements.
- 9 (4) Allowable costs shall not include costs reported by a
- 10 contractor for a prior period to the extent such costs, due to
- 11 statutory exemption, will not be incurred by the nursing facility in
- 12 the period to be covered by the rate.
- 13 (5) Any costs deemed allowable under this chapter are subject to
- 14 the provisions of RCW 74.46.421. ((The allowability of a cost shall
- 15 not be construed as creating a legal right or entitlement to
- 16 reimbursement of the cost.))
- 17 <u>NEW SECTION.</u> **Sec. 5.** A new section is added to chapter 82.01 RCW
- 18 to read as follows:
- 19 The department must develop a long-term care payroll premium
- 20 deduction.
- 21 <u>NEW SECTION.</u> **Sec. 6.** A new section is added to chapter 74.39A RCW
- 22 to read as follows:
- 23 (1) The long-term care quality fund is established in the state
- 24 treasury. All receipts from RCW 74.39A.030 must be deposited into the
- 25 fund. Moneys in the fund may be spent only after appropriation.
- 26 (2) The legislature may appropriate moneys from the long-term care
- 27 quality fund only to enhance payments to those contracting with the
- 28 state to provide long-term care under this chapter and chapter 74.46
- 29 RCW.
- 30 <u>NEW SECTION.</u> **Sec. 7.** This act may be known and cited as the
- 31 Washington long-term care consumer quality assurance act.
- 32 <u>NEW SECTION.</u> **Sec. 8.** The secretary of state shall submit this act
- 33 to the people for their adoption and ratification, or rejection, at the
- 34 next general election to be held in this state, in accordance with

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- 1 Article II, section 1 of the state Constitution and the laws adopted to
- 2 facilitate its operation.
- 3 <u>NEW SECTION.</u> **Sec. 9.** Sections 1 through 7 of this act take effect
- 4 July 1, 2003, if the people adopt and ratify this act under section 8
- 5 of this act.

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